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BEFORE THE ILLINOIS POLLUTION CONTROL BOARD

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JUL 0 8 2011 IN THE MATTER OF: STATE OF ILLINOIS Pollution Control Board NITROGEN OXIDES EMISSIONS AMENDMENTS TO 35 ILL. ADM. CODE R11-24 217, IN THE MATTER OF: R11-26 ILLINOIS ENVIRONMENTAL (Rulemaking -REGULATORY GROUP'S EMERGENCY Air) RULEMAKING, NITROGEN OXIDES EMISSIONS: AMENDMENTS TO 35) (Cons.) ILL. ADM. CODE PART 217,

TRANSCRIPT FROM THE PROCEEDINGS

taken before HEARING OFFICER DANIEL ROBERTSON

by LORI ANN ASAUSKAS, CSR, RPR, a notary public

within and for the County of Cook and State of

Illinois, in Room 203 at the Madison County

Administration Building, Edwardsville, Illinois,

on the 28th day of June, 2011, A.D., at 1:00

o'clock p.m.

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     A P P E A R A N C E S:
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     ILLINOIS POLLUTION CONTROL BOARD,
 3
     100 West Randolph Street
 5
     Suite 11-500
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     Chicago, Illinois 60601
 7
     (312) 814-6983
 8
     BY: MR. DANIEL L. ROBERTSON,
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11
     ILLINOIS POLLUTION CONTROL BOARD MEMBERS PRESENT:
12
13
     Mr. Gary L. Blankenship, Board Member
14
     Mr. Anad Rao, Technical Unit
15
16
     ILLINOIS ENVIRONMENT PROTECTION AGENCY,
     1021 North Grand Avenue East
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     P.O. Box 19276
     Springfield, Illinois 62794-9276
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     (217) 782-5544
     BY: MS. GINA ROCCAFORTE,
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     APPEARANCES: (Continued)
 2
     ALSO PRESENT:
     Ms. Monica T. Rios, Hodge, Dwyer & Driver
     Ms. Kathy Hodge, Hodge, Dwyer & Driver
     Mr. Robert J. Kaleel, IEPA
 5
     Mr. Alec M. Davis, IERG
     Mr. Alec Messina, IERG
     Mr. Bradford S. Kohlmeyer, ExxonMobil
 6
     Mr. Robert Elvert, ExxonMobil
     Mr. Daniel J. Stockl, ExxonMobil
     Mr. Douglas Deason, ExxonMobil
     Ms. Christine Favilla, Sierra Club
     Ms. Jeanine Kelly
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     Ms. Amy Funk
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- 1 HEARING OFFICER ROBERTSON: Good
- afternoon all. My name is Daniel Robertson
- and I have been appointed by the Board to
- 4 serve as hearing officer in this proceeding
- entitled, "In the matter of: Nitrogen Oxides
- 6 Emissions, Amendments to 35 Illinois Administrative
- 7 Code 217," listed as R11-24 in the Board's docket.
- 8 This case has been consolidated
- 9 with Docket R11-26, which is titled, "In the matter
- of: Illinois Environmental Regulatory Group's
- 11 Emergency Rulemaking, Nitrogen Oxides Emissions:
- 12 Amendments to 35 Illinois Administrative Code
- 13 Part 217."
- With me today is the presiding
- Board member, Gary Blankenship, and also from the
- Board's technical unit, we have Anad Rao.
- MR. RAO: If you want, you can use
- the microphone. It works.
- 19 HEARING OFFICER ROBERTSON: Can
- everybody hear me okay?
- All right. The purpose of
- today's hearing is twofold. First, this rulemaking
- is subject to Section 27(b) of the Environmental
- Protection Act. Section 27(b) of the act requires

- the Board to request the Department of Commerce
- and Economic Opportunity to conduct an economic
- impact study on certain proposed rules before
- 4 adoption. If the DCEO chooses to conduct an
- economic impact study, the DCEO has 30 to 45 days
- 6 after the Board's request to produce a study of
- 7 the economic impact of the proposed rules.
- 8 The Board must then make the
- 9 economic impact study or the DCEO's explanation
- for not conducting the study available to the
- public at least 20 days before a public hearing
- on the economic impact of the proposed rules.
- In accordance with Section 27(b)
- of the act, the Board requested by letter dated
- April 13, 2011, that the DCEO conduct an economic
- impact study before these rulemakings.
- On May 23, 2011, the DCEO
- 18 responded stating that they are unable to
- undertake such a study. The Board's letter
- and the DCEO's response have both been made
- 21 available on the Board's website. Later, we
- will be accepting any comments concerning
- these letters.
- The second part of today's

- 1 hearing is to hear testimony from the proponents.
- 2 Pre-filed testimony was submitted by the proponent
- R11-26, the Illinois Environmental Regulatory
- ⁴ Group, on June 20, 2011.
- On the same day, the Board
- 6 received the pre-filed testimony of Robert Elvert,
- 7 Dan Stockl and Doug Deason, all on behalf of
- 8 ExxonMobil Oil Corporation. These four
- 9 testimonies have been made publicly available
- on the Board's website. To date, no other
- testimony has been filed for this hearing.
- Unless there is any objection,
- all testimony will be taken as if read and we
- will begin with questions immediately. I will
- ask if you wish to ask a question please put
- your hand up and wait for me to acknowledge you.
- 17 After I have acknowledged you, please state your
- name and whom you represent before you begin your
- 19 questions.
- It is important to only speak
- one at a time to ensure that the court reporter
- is able to get all of your questions on the
- record.
- Please also note that any

- 1 question asked by a Board member or staff is
- intended to help build a complete record for
- 3 the Board's decision and not to express any
- 4 preconceived notion or bias.
- 5 We will begin today with
- 6 IERG's testimony and any questions based on
- 7 that and will then follow the same procedures
- 8 for ExxonMobil's testimony. If there is time
- 9 at the end of the day, the Board will allow any
- person who did not pre-file testimony to have
- an opportunity to testify if they so wish to.
- 12 At this point, I would like
- to introduce the first witness for the record.
- MR. DAVIS: Thank you,
- Mr. Robertson. My name is Alec Davis. I am
- 16 representing the Illinois Environmental Regulatory
- 17 Group or IERG.
- On behalf of the IERG,
- 19 I would like to thank the Board for providing the
- opportunity for us to be here today.
- On June 20, 2011, IERG pre-filed
- the testimony of Robert A. Messina. I would like
- to move to enter that into the record as if read
- 24 at this time. I have additional copies of that

- 1 for anyone who might need that.
- 2 HEARING OFFICER ROBERTSON: Are there
- 3 any objections to admitting the pre-filed testimony
- 4 of Robert A. Messina as read?
- 5 Seeing none, I will enter this
- 6 as Exhibit 2 to the proceeding and to the pre-filed
- 7 testimony. This is Exhibit 2.
- 8 (Document marked as
- 9 Hearing Exhibit No. 2
- for identification, 6/28/11.)
- 11 (Hearing Exhibit No. 2
- admitted as evidence.)
- HEARING OFFICER ROBERTSON: Do you
- have any opening statement before we proceed with
- 15 testimony?
- MR. DAVIS: Mr. Messina is with me
- here today and he would like to offer an opening
- 18 statement after being sworn in and he can answer
- any questions.
- 20 HEARING OFFICER FOX: Will the court
- reporter please swear in the witness?
- (Witness sworn.)
- MR. MESSINA: Thank you very much.
- I appreciate it again. My name is Alec Messina.

- 1 I'm the executive director for the Illinois
- 2 Environmental Regulatory Group. I will certainly
- 3 make myself available for any questions the Board
- 4 or anyone else may have.
- I just wanted to make, I think,
- 6 two points since the pre-filed testimony has been
- ontered into the record already. One, I know that
- 8 there was some discussion at the previous hearing
- 9 when the 2015 date was arrived at and so given that
- discussion, IERG felt it was necessary to provide
- some additional insight to the Board as to what
- 12 IERG's position was in those discussions with the
- 13 Agency.
- 14 There were a number of different
- options which -- all of which we felt were
- appropriate to one level or another, but given
- that, in those discussions, the Agency felt very
- strongly about the option that we have before us
- today, the 2015 compliance date. That was the
- 20 IERG's rationale for concurring and that was
- 21 that the Agency -- that was their favorite
- option.
- I think that, amongst our
- membership, there was support for a number of

- different options, which we laid forth in my
- pre-filed testimony.
- Second of all, and again, I
- 4 think this is also laid out in more detail in
- 5 the pre-filed testimony, but I think that IERG's
- 6 position is primarily focused on the policy
- issue that we feel is presented by this particular
- 8 matter and that is that given the significant
- 9 amount of uncertainty that the state of Illinois
- and the Illinois EPA and the regulating community
- face, given the NOx waiver that was recently
- approved by USEPA at the end of this year, and
- the standards that it is important to our members
- that, and to the regulating community as a whole,
- that they not be expending dollars that may or
- may not be sufficient for whatever requirements
- they may need to meet in the future.
- So given that uncertainty, we
- 19 feel very strongly that it would behoove all of
- us to push back that compliance deadline until
- certainty is present.
- With that, if there are any
- questions, I would be happy to do my best to
- answer those.

- 1 HEARING OFFICER ROBERTSON: Do any
- 2 members of the public have any questions regarding
- 3 that testimony?
- Seeing none, I believe the Board
- 5 has a question?
- 6 MR. RAO: Yes. I have just one
- 7 clarification question. The emergency rule that
- 8 they proposed pretty much, does it parallel what
- 9 the Agency has proposed in terms of the compliance
- 10 dates?
- MR. MESSINA: I believe it's
- 12 identical.
- MR. RAO: Okay. The question I
- 14 have is in Appendix H of Part 217 --
- MR. MESSINA: Could you give me
- just one moment so I could pull that?
- MR. RAO: Yes.
- MR. MESSINA: Thank you. Go ahead.
- 19 Thank you.
- MR. RAO: In Section 217, Appendix H,
- 21 the compliance dates for certain emission units at
- 22 petroleum refineries, the compliance date for
- 23 ExxonMobil Corporation and Conoco-Phillips, some
- of those dates have been deleted. Would you clarify

- 1 whether -- would the deletion of the dates,
- will they be subject to the proposed compliance
- date of January 1, 2015?
- MR. MESSINA: I think that is the
- 5 case.
- MR. RAO: That's the case? Is
- 7 it possible for you to identify where in the
- 8 rules there is a provision requiring those units
- 9 to comply with the January 1, 2015 date? And I
- 10 throw this question to the Agency also because
- there is perhaps similar language. If you can
- answer it, that's fine.
- MS. ROCCAFORTE: I'm Gina Roccaforte
- with the Illinois Environmental Protection Agency.
- 15 I don't know if Mr. Davis wants to answer that or
- provide confirmation. Section 217.152 is the
- 17 compliance provision and generally Subsection A
- governs the units that are subject to the compliance
- date of January 1, 2015, and Subsection C is
- another provision specifically for these units at
- 21 refineries.
- MR. RAO: See, that's what -- when
- I was reading Subsection C, it was not very clear
- because of the exception language in Subsection C.

- MS. ROCCAFORTE: That would now refer
- to the Conoco-Phillips units that are still subject
- 3 to the chart.
- MR. RAO: So ExxonMobil units will be
- 5 completely removed from that appendix section? That
- 6 exception does not apply to them anymore, is that
- 7 what you are saying?
- MS. ROCCAFORTE: Correct. It's one
- 9 day beyond the date set forth in Appendix H,
- 10 January 1, 2015.
- MR. RAO: Okay. Thanks.
- 12 HEARING OFFICER ROBERTSON: Do we have
- some follow-up questions?
- MR. KOHLMEYER: At ExxonMobil, we may
- add clarity to our understanding to that.
- 16 HEARING OFFICER ROBERTSON: We will
- have the court reporter swear in the witness.
- MS. RIOS: If I could just take
- 19 a moment and introduce them and we will have
- 20 Mr. Kohlmeyer follow-up on that.
- 21 HEARING OFFICER ROBERTSON: Yes. Okay.
- 22 That's fine.
- MS. RIOS: I'm Monica Rios. I'm here
- on behalf of ExxonMobil Corporation, along with

- 1 Kathy Hodge. We pre-filed testimony in this
- 2 matter. With me here today from ExxonMobil is
- Mr. Bob Elvert, Mr. Doug Deason, Mr. Dan Stockl
- 4 and also Mr. Brad Kohlmeyer is here. We did not
- 5 provide pre-filed testimony on his behalf, but
- 6 he is here to provide technical assistance.
- 7 So before we swear in these
- 8 witnesses, I would just like to have their testimony
- 9 entered into the record.
- 10 HEARING OFFICER ROBERTSON: Are there
- any objections to having the pre-filed testimonies
- 12 entered at this time?
- Okay. Seeing none, I
- 14 will entered the pre-filed testimony of Robert
- 15 Elvert on behalf the ExxonMobil Oil Corporation
- 16 as Exhibit 3.
- 17 (Document marked as
- Hearing Exhibit No. 3
- for identification,
- 20 6/28/11.)
- 21 (Hearing Exhibit No. 3
- admitted as evidence.)
- HEARING OFFICER ROBERTSON: And then we
- will enter the pre-filed testimony of Dan Stockl

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Page 16
     on behalf of ExxonMobil Oil Corporation as Exhibit 4
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     of these proceedings.
 3
                                  (Document marked as
                                   Hearing Exhibit No. 4
 5
                                   for identification,
 6
                                   6/28/11.)
 7
                                  (Hearing Exhibit No. 4
 8
                                   admitted as evidence.)
 9
                    HEARING OFFICER ROBERTSON:
10
     lastly, we will enter the pre-filed testimony of
     Doug Deason on behalf of ExxonMobil Oil Corporation
11
12
     as Exhibit 5.
13
                                  (Document marked as
14
                                  Hearing Exhibit No. 5
15
                                   for identification,
16
                                  6/28/11.)
17
                                  (Hearing Exhibit No. 5
18
                                  admitted as evidence.)
19
                    HEARING OFFICER ROBERTSON:
                                                Will the
20
     court reporter please swear in the witnesses?
21
                                  (Witnesses sworn.)
22
                    MR. KOHLMEYER: I think what
     I was thinking is the way the rule is written,
23
24
     it is written so that regulations would apply to
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- any particular units of this size, the building
- threshold and the regulation would be subject on
- 3 the effective date, as proposed here, of January 1,
- 4 2015, unless they were specifically listed
- 5 in Appendix H.
- 6 By striking everything
- 7 in Appendix H, at ExxonMobil all -- of our units
- 8 become effective on January 1, 2015, as the rules
- 9 require.
- MR. RAO: Okay. Thank you.
- 11 HEARING OFFICER ROBERTSON: Okay.
- 12 Did the Board have any more questions for either?
- MR. RAO: No.
- 14 HEARING OFFICER ROBERTSON: Did
- anyone else have any questions for the first
- 16 witness?
- Okay. Seeing none, I thank you
- both very much for your time today and we will now
- move onto the testimony of ExxonMobil. We have
- 20 already entered those pre-filed testimonies as
- 21 exhibits to this hearing. So we will move on to
- questions.
- Do any members of the public
- have any questions regarding ExxonMobil testimonies?

- MS. RIOS: Mr. Elvert would like to
- 2 make an opening statement.
- HEARING OFFICER ROBERTSON: Oh, I'm
- 4 sorry.
- 5 MR. ELVERT: Thank you,
- 6 Mr. Robertson and Board members. Good afternoon.
- 7 My name is Robert Elvert. I am the state regulatory
- 8 advisor for the midwest region at ExxonMobil. My
- 9 colleagues and I are here today to testify regarding
- 10 the impact of NOx RACT rules and Exxonmobil's Joliet
- 11 refinery.
- 12 As referenced in our pre-filed
- testimony, ExxonMobil has filed a petition for
- variance in the NOx RACT rules in order to obtain
- relief from the rule requirements at this time.
- The testimony today is not intended
- to delay this ruling. ExxonMobil is aware that
- other facilities need relief from the rule as soon
- 19 as possible in order to postpone our investments
- until a time when the rule is federally required.
- 21 Exxonmobil's testimony
- in this matter is intended to provide information
- to the Board although the extension of the
- 24 compliance deadline is necessary.

- 1 For ExxonMobil, the Illinois
- 2 EPA's proposed deadline is not sufficient given
- 3 the refinery's turnaround schedule as well as
- 4 how the USEPA has identified deficiencies in their
- March 9, 2011, letter could require redefining the
- 6 control products that are needed in order to comply
- 7 with the Joliet refinery.
- 8 HEARING OFFICER ROBERTSON: Thank you,
- 9 Mr. Elvert.
- Were there any other opening
- 11 statements from ExxonMobil?
- MS. RIOS: No.
- HEARING OFFICER ROBERTSON: And did
- 14 anybody else have any opening statements regarding
- Exxonmobil's testimony?
- Seeing none, we will proceed to
- questions. Are there any questions regarding either
- of the Exxonmobil's testimonies? Ms. Roccaforte, go
- 19 ahead.
- MS. ROCCAFORTE: Gina Roccaforte on
- 21 behalf of the Illinois Environmental Protection
- 22 Agency. Good afternoon, Mr. Elvert.
- MR. ELVERT: Good afternoon,
- MS. ROCCAFORTE: Isn't it true that

- 1 most sources subject to the rule are, in fact,
- 2 currently subject to a compliance date of January 1,
- 3 2012?
- MR. ELVERT: I'm sorry. Could you
- 5 repeat that?
- MS. ROCCAFORTE: Sure. Isn't it true
- 7 that most sources subject to the rule are, in fact,
- 8 currently subject to a compliance date of January 1,
- 9 2012?
- MR. ELVERT: It's my understanding,
- 11 yes, they are except in Appendix H.
- MS. ROCCAFORTE: Following up on that,
- isn't it true that there are certain provisions in
- the rule that extend the compliance date for certain
- 15 other sources?
- MR. ELVERT: The sources -- I'm aware
- of the ones in Appendix H.
- MS. ROCCAFORTE: Okay. For example,
- owners and operators of glass melting furnaces are
- required to meet certain emission limits?
- MR. ELVERT: I don't know.
- MS. ROCCAFORTE: Or the provision
- 23 pertaining to owners and operators of industrial
- boilers are located at petroleum refineries?

- 1 MR. ELVERT: If they are located in
- 2 Appendix H, yes.
- MS. ROCCAFORTE: Okay. And more
- 4 specifically, isn't it true that the Agency and
- 5 ExxonMobil engaged in negotiations and agreed to
- a December 31, 2014, compliance date for
- 7 Appendix H?
- MR. ELVERT: Yes, we did.
- 9 MS. ROCCAFORTE: And isn't it true
- that ExxonMobil had a scheduled turnaround prior to
- 11 that date?
- MR. ELVERT: To meet the requirements
- for the compliance date, yes.
- MS. ROCCAFORTE: Okay.
- MR. RAO: May I ask a follow-up?
- MR. ELVERT: Yes.
- MR. RAO: What is that turnaround date
- 18 that you have?
- MR. ELVERT: It's confidential at this
- point in time. We don't advertise or publicize when
- our maintenance turnarounds are.
- MR. RAO: Okay. In your pre-filed
- testimony, you indicated that the next turnaround is
- 24 in 2019?

- MR. ELVERT: The next scheduled one,
- yes. Before 2014, yes. Right now, it's scheduled
- 3 2019. Maybe Brad can testify to that more.
- MR. KOHLMEYER: It is indicated in the
- 5 pre-filed testimony -- I'm sorry. My name is Brad
- 6 Kohlmeyer. The pre-filed testimony indicated that
- 7 the next scheduled turnaround is being considered
- 8 for 2019 at this point in time. There is another
- 9 turnaround scheduled sometime before 2014 where
- we were currently on a plan to implement controls
- 11 for this.
- MR. RAO: Okay. So in the pre-filed
- testimony, when you said, "next turnaround," there
- is one more scheduled?
- MR. ELVERT: One more that would
- be scheduled after the original 2014 date.
- MR. RAO: Okay. Thank you.
- MS. ROCCAFORTE: I just want to
- 19 clarify, it is true that ExxonMobil does have
- scheduled turnaround prior to December 31, 2014,
- 21 correct?
- MR. ELVERT: Yes.
- MS. ROCCAFORTE: Isn't it true that
- 24 after negotiations with the refineries, the Agency

- 1 proposed -- and the final rule promulgated and
- included compliance dates accommodating planned
- 3 turnaround?
- 4 MR. ELVERT: Yes.
- MS. ROCCAFORTE: And isn't it true
- 6 that if the compliance date is modified for this
- 7 rulemaking, then all sources would generally be
- 8 subject to the same date, January 1, 2015?
- 9 MR. ELVERT: As this proposal is
- written, that's my understanding, yes.
- MS. ROCCAFORTE: And isn't
- it true that at the first hearing, there was
- discussion about the deficiencies of Illinois
- NOx RACT submittal as indicated by USEPA and
- the Illinois EPA?
- MR. ELVERT: I'm sorry. Could you
- repeat that, please?
- MS. ROCCAFORTE: Isn't it true that
- 19 at the first hearing, there was a discussion about
- the deficiencies of the Illinois NOx RACT submittal
- as indicated by USEPA and the Illinois EPA?
- MR. ELVERT: Can you repeat that one
- more time?
- MS. ROCCAFORTE: Sure. Isn't

- 1 it true that at the first hearing, there was
- discussion as to the deficiencies of Illinois
- NOx RACT submittal as indicated by USEPA and
- 4 the Illinois EPA?
- 5 MR. ELVERT: Yes.
- MS. ROCCAFORTE: So you are aware
- ⁷ of the letter?
- MR. ELVERT: Yes.
- 9 MS. ROCCAFORTE: Are you aware that
- in the absence of federal requirements, the state
- still has regulatory authority to promulgate
- regulations that improve air quality in Illinois?
- MR. ELVERT: Yes.
- MS. ROCCAFORTE: I'm sorry. One
- more. Going back to the March 9, 2011, letter
- that you mentioned regarding deficiencies in the
- 17 Illinois NOx RACT submittal, isn't it true that
- one of the deficiencies related to the compliance
- 19 date?
- MR. ELVERT: Yes.
- MS. ROCCAFORTE: Okay.
- MR. KOHLMEYER: Brad Kohlmeyer with
- 23 ExxonMobil. Actually, the letter indicates there's
- deficiencies with the date for all sources in

- 1 Illinois. It is nonspecific to any particular
- 2 company.
- MS. ROCCAFORTE: So the deficiency
- 4 referred to -- the compliance date for all the
- 5 sources then were beyond the date that the USEPA
- 6 required in the submittal?
- 7 MR. ELVERT: The original submittal?
- MS. ROCCAFORTE: Yes.
- 9 MR. ELVERT: Yes.
- MS. ROCCAFORTE: And isn't it true
- that on January 19, 2010, when USEPA proposed to
- 12 submit different primary and secondary standards
- than those set in 2008, the USEPA indicated it
- would issue final standards by August 31, 2010?
- MR. ELVERT: Yes.
- MS. ROCCAFORTE: And at that time,
- meaning January 19, 2010, isn't it true that the
- 18 requirement under the Clean Air Act to adopt NOx
- 19 RACT was in effect?
- MR. ELVERT: I don't know.
- MS. ROCCAFORTE: Isn't it true
- that at various seminars, including IERG's Title 5
- seminar held on July 27, 2010, the Agency informed
- 24 attendees that the Agency was seeking to redesignate

- 1 Chicago and Metro east non-attainment areas to
- 2 attainment?
- MR. ELVERT: I don't know. I was
- 4 not at that seminar.
- MS. ROCCAFORTE: Were you at any
- of the seminars that you presented any testimony?
- 7 MR. ELVERT: Yes. I was at all of
- 8 those.
- 9 MS. ROCCAFORTE: Did the Agency inform
- 10 attendees at any of those seminars that the Agency
- 11 was seeking to redesignate Chicago and Metro east
- 12 non-attainment areas to attainment?
- MR. ELVERT: That they were -- not
- specifically. It was part of their effort to, but
- not specifically any mention of the fact that it
- was being done.
- MS. ROCCAFORTE: Do you agree that
- designation to attainment for non-attainment areas
- benefits the regulated community?
- MR. ELVERT: Repeat that.
- MS. ROCCAFORTE: Do you agree
- designation to attainment for non-attainment areas
- 23 benefits the regulated community?
- MR. ELVERT: Yes.

- MS. ROCCAFORTE: Do you believe
- 2 that the Agency sought a NOx RACT waiver to support
- efforts toward re-designation to Chicago and Metro
- 4 east non-attainment areas to attainment?
- MR. ELVERT: I don't know.
- MS. ROCCAFORTE: Isn't it true that
- 7 in its request for the NOx RACT waiver, the Agency
- 8 requested that USEPA approve the NOx RACT rules
- 9 as amendments to the Illinois state implementation
- 10 plan and intended that these rules will meet
- 11 Illinois NOx RACT requirements for the revised
- 12 ozone standard?
- MR. ELVERT: Could you repeat that
- 14 please? I'm sorry.
- MS. ROCCAFORTE: Sure. Isn't it
- true that in its request for the NOx RACT waiver,
- the Agency requested that USEPA approve the NOx
- 18 RACT rules as amendments to the Illinois state
- implementation plan and intended that these rules
- will meet Illinois NOx RACT requirements for the
- 21 revised ozone standard?
- MR. ELVERT: I don't know.
- MS. ROCCAFORTE: Can I direct your
- 24 attention to Exhibit 1 to Exxonmobil's position

- for variance, which is Exhibit 1 to Doug Deason's
- 2 testimony?
- MR. ELVERT: Okay.
- MS. ROCCAFORTE: It's the July 29,
- 5 2010, letter.
- 6 MR. ELVERT: Okay.
- MS. ROCCAFORTE: Exhibit 1.
- MR. ELVERT: Just one moment, please.
- 9 MS. ROCCAFORTE: Sure.
- MR. ELVERT: Okay.
- MS. ROCCAFORTE: Are you on Page 3?
- MR. ELVERT: Yes. Page 3?
- MS. ROCCAFORTE: Yes, correct. I
- was inquiring about the first paragraph on that
- page.
- But isn't it true that
- in its request of the NOx RACT waiver, the Agency
- 18 requested that USEPA approve the NOx RACT rules
- 19 as amendments to the Illinois state implementation
- 20 plan and intended that these rules will meet
- 21 Illinois' NOx RACT requirements for the revised
- 22 ozone standard?
- MR. ELVERT: Yes.
- MS. ROCCAFORTE: How many industrial

- boilers and process heaters are at the Joliet
- 2 refinery?
- MR. KOHLMEYER: I can't answer
- 4 that exactly without sitting down and looking.
- 5 MS. ROCCAFORTE: If I direct your
- 6 attention to the petition for variance, which
- 7 is Exhibit 1, Page 28, does that help you?
- MR. ELVERT: Let me see.
- 9 MS. ROCCAFORTE: Actually, I might
- 10 have said the wrong page.
- MR. ELVERT: Twenty-five maybe?
- MS. ROCCAFORTE: What are
- the NOx emissions from all of these units combined?
- MR. RAO: Are we talking about the
- units on Pages 25 and 26?
- MS. ROCCAFORTE: From Exhibit 1.
- MR. RAO: The variance petition?
- MS. ROCCAFORTE: Correct. Do you
- 19 know what the combined NOx emissions are from all
- of these units?
- MR. ELVERT: Just one moment, please.
- MS. ROCCAFORTE: Oh, I'm sorry.
- MR. KOHLMEYER: As reported in our
- 24 2010 annual emission report for process heaters

- and boilers, it was 1,132.5 tons per liter NOx
- emissions in 2010. That was heaters subject
- 3 to this regulation, heaters and boilers.
- MS. ROCCAFORTE: Does that include
- 5 the FCCU?
- MR. KOHLMEYER: That does not
- include the FCCU. That is not a process heater
- 8 or a boiler.
- 9 MS. ROCCAFORTE: You are correct.
- And what are the NOx emissions from the FCCU?
- MR. KOHLMEYER: The 2010 emissions
- on the FCCU are 1,497.4 tons of NOx emissions as
- reported in the AAR.
- MS. ROCCAFORTE: Thank you.
- And other than utilities, can you name any other
- sources in the Chicago non-attainment area that
- emit NOx in an amount greater than 1,000 tons per
- year?
- MR. KOHLMEYER: Based on historical
- analysis of IEPA annual emission report data, yes,
- 21 I can.
- MS. ROCCAFORTE: Can you tell me,
- please?
- MR. KOHLMEYER: Quorum Products.

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- 1 With that being said, they average those emissions.
- 2 I do not have the data to confirm that.
- MS. ROCCAFORTE: What year is that
- 4 data from?
- MR. KOHLMEYER: I believe around
- 6 2006.
- 7 MS. ROCCAFORTE: Would it surprise
- you to know that in 2010, ExxonMobil, even including
- 9 the FCCU was the only one?
- MR. KOHLMEYER: No.
- MS. ROCCAFORTE: That would make
- 12 ExxonMobil the largest NOx emitter from the
- 13 Chicago non-attainment area other than these
- emissions, correct?
- MR. KOHLMEYER: Based on the
- information you just provided, assuming that is
- 17 correct.
- MS. ROCCAFORTE: Thank you. That's
- 19 all I have for Mr. Elvert.
- HEARING OFFICER ROBERTSON: Does
- anybody else from the public have any other
- questions regarding the testimonies of ExxonMobil?
- MS. ROCCAFORTE: Excuse me. I have
- questions for Mr. Deason. I didn't know if we were

- going in order of the testimony.
- HEARING OFFICER ROBERTSON: Oh,
- 3 I'm sorry. We are taking them all as a panel.
- 4 Go ahead.
- MS. ROCCAFORTE: Thank you.
- MR. RAO: I have a couple of
- questions specifically for Mr. Elvert, if I may
- 8 ask them right now.
- 9 HEARING OFFICER ROBERTSON: Okay.
- MR. RAO: Mr. Elvert, on Page 6 of
- 11 your testimony, you talk about your negotiations
- with IEPA and on the last sentence on Page 6, you
- note that on May 9th, follow-up call, according
- to Illinois EPA, ExxonMobil suggested the option
- of using NOx emissions from the FCR project as an
- 16 alternate NOx control strategy and may not be an
- option.
- Did they tell you why that cannot
- be an option?
- MR. ELVERT: The reason is that the
- 21 SCR was part of a consent decree and, therefore,
- not in the rule that they could not be used as an
- option for replacement.
- MR. RAO: Okay. So have

- 1 they --
- MR. KOHLMEYER: I would like to add
- 3 to that as well. Actually, based on the questioning
- of EPA previously, they were the highest emitter of
- NOx emissions based on 2010 data at ExxonMobil. We
- 6 signed a consent decree in 2005 to add NOx controls
- 7 to that well beyond what would be required for RACT.
- 8 That was streamed at the end of 2010 so those
- 9 emissions that we advised you of just now included
- 10 two months of operation with that SCR in service.
- 11 The future emissions from the FCC are projected to
- be on the order of 160 tons per year. So let's
- get all the numbers on the table here. That's
- 14 a reduction of about 1,300 tons from ExxonMobil
- with installation.
- The consent decree specifically
- includes provisions that precluded it from being
- excluded for use at any state program to meet any
- 19 attainment area requirements. In discussions on
- the record, there's many discussions in the
- 21 industry working to develop a RACT rule.
- There was no discussion in
- 23 developing RACT where the single biggest emitting
- stack at refineries in any of them because they

- 1 are all covered under consent decrees for those
- 2 reductions.
- RACT would be less stringent
- 4 than an NSDS standard. What we actually submitted
- in a permit application showed the over-compliance,
- 6 which would be always 500 tons per year beyond and
- 7 would be required in the NSDS standard. That is
- 8 what was proposed, an incremental 500 above and
- 9 beyond RACT standard.
- So the example that was given was
- 11 a substantial reductions that you did not hear about
- 12 yet.
- MR. RAO: Thank you for the
- 14 clarification.
- And one more question. It's on
- Page 9 of your pre-filed testimony concerning NOx
- 17 reductions. You stated based on the NOx reductions
- required by refinery consent decrees, reductions
- 19 resulting from the facility shutdowns and upgrades
- and reductions from mobile sources and other
- 21 regulatory requirements, the Chicago area could be
- classified marginal and, thus, RACT would not be
- 23 required.
- 24 Could you please comment on

- whether the statement is based on any preliminary
- 2 assessments made by the Agency or USEPA or is it
- 3 based on your own understanding of what of the
- 4 reductions -- potential reductions will be?
- MR. ELVERT: I think it would be
- 6 hard to assess the -- based upon the firm's last
- 7 few years of clean data. I think it was mentioned
- in the first hearing, this 73 or 74, based upon if
- 9 the new standard is at a 70, that it is possible
- with the continuing reduction, we could have an
- 11 ozone marginal area.
- 12 In regard to the facility shutdown
- and upgrades, reduction for mobile sources, we look
- 14 at information that's taken from USEPA's annual acid
- rain program from cold powered power plants emission
- 16 rates from 2008 and 2010 that shows specific
- 17 reductions for outstanding facilities. We
- 18 collected this information later for the Chicago
- area, the Midwest Generation Will County units 1
- and 2. Benefits will be realized for the upcoming
- 21 2011 season, which we are already in. State line
- energy units will be realized no later than 2013
- 23 and Vermillion Energy will be realized no later
- than 2013 ozone season.

- In addition to that, in USEPA's
- 2 presentation, it shows using the new moves modeling
- 3 from 2008 to 2015, there is a reduction of NOx
- reductions in Cook County alone from 82,000 tons to
- 5 37,000 tons.
- MR. RAO: Okay. Thank you very much.
- 7 That's all I have.
- 8 HEARING OFFICER ROBERTSON: Okay.
- 9 MS. ROCCAFORTE: Thank you. These
- next questions these are for Mr. Deason. Good
- 11 afternoon.
- MR. DEASON: Hi.
- MS. ROCCAFORTE: Are you aware that
- in the absence of federal requirements, the state
- still has regulatory authority to promulgate
- regulations that improve air quality in Illinois?
- MR. DEASON: Yes.
- MS. ROCCAFORTE: On Page 3 of your
- testimony, you state that the waiver of the NOx
- 20 RACT requirements renders the rule unnecessary.
- Do you mean unnecessary for purposes of the 1997
- ozone standard, correct?
- MR. DEASON: Yes.
- MS. ROCCAFORTE: Furthermore, you

- 1 state that the Illinois EPA refers to the January 1,
- 2 2015, compliance deadline was premature. Isn't it
- 3 true that the Agency's rulemaking proposal and
- 4 IERG's rulemaking proposal, which have been
- 5 consolidated, are identical and they both accept
- 6 the compliance date as the same date, January 1,
- 7 2015?
- MR. DEASON: Yes.
- 9 MS. ROCCAFORTE: On Page 6 of your
- testimony, you mentioned the 2010 hearing three-year
- design value of 62 parts per billion in Will County
- where Exxonmobil's refinery is located. Why is that
- value relevant in this rulemaking?
- MR. DEASON: The value is relevant
- when you look at actually determining how much and
- 16 how raw the geography is and which sources will
- eventually be required to having in place the NOx
- 18 RACT to meet the upcoming ozone standard.
- MS. ROCCAFORTE: Isn't it true that
- determining the area's non-attainment status is
- 21 to monitor that the highest design value that is
- 22 relevant?
- MR. DEASON: Or the counties that
- 24 are actually in the non-attainment area and those

- 1 counties have not yet been defined for the upcoming
- 2 ozone reconsideration.
- MS. ROCCAFORTE: Isn't it true that
- 4 Will County has historically been in the Chicago
- 5 area non-attainment area?
- MR. DEASON: Yes.
- MS. ROCCAFORTE: So it's the 74 parts
- 9 per billion and not 62 parts per billion that is the
- 9 relative design value for the Chicago non-attainment
- 10 area?
- MR. DEASON: At this time.
- MS. ROCCAFORTE: And also Page 6,
- you refer to Option 2-A as described on Slide 14
- of Exhibit 3. Isn't it true that your scenario
- one example is based on Option 2-A on Slide 14 of
- 16 Exhibit 3?
- MR. DEASON: Excuse me while
- 18 I look through this.
- MS. ROCCAFORTE: Sure.
- MR. DEASON: Gina, if you could
- 21 restate.
- MS. ROCCAFORTE: On Page 6, you refer
- to Option 2-A as described on Slide 14 of Exhibit 3.
- Isn't it true that your scenario one example is

- based upon Option 2-A on Slide 14 of Exhibit 3?
- MR. DEASON: Restate the question
- one more time. I'm now looking at Slide 14.
- MS. ROCCAFORTE: Is it true that
- your scenario one example is based upon Option 2-A
- on Slide 14 of Exhibit 3?
- 7 MR. DEASON: Option 2-A of scenario
- one. 2-A is 70 parts per billion, option 2-A, yes.
- 9 MS. ROCCAFORTE: Has USEPA finalized
- any of the options on Slide 14 of Exhibit 3?
- MR. DEASON: No, they have not.
- MS. ROCCAFORTE: So your examples are
- just speculative then, right?
- MR. DEASON: Yes.
- MS. ROCCAFORTE: So according to
- your example, if the Chicago area is designated
- as non-attainment and classified as marginal and
- designations are finalized in 2012, isn't it true
- 19 attainment date would be three years from final
- designation, which would be in 2015?
- MR. DEASON: If you could restate
- your premise for when the designation occurs?
- MS. ROCCAFORTE: Final designation
- in 2012 and I'm inquiring about attainment date.

- MR. DEASON: For marginal area, it
- would be three years after designation.
- MS. ROCCAFORTE: Which would be 2015?
- 4 MR. DEASON: Yes.
- MS. ROCCAFORTE: And then the same
- 6 scenario for designation for finalizing 2013, the
- 7 attainment date would be in 2016, correct?
- MR. DEASON: For a marginal area,
- 9 that's correct.
- MS. ROCCAFORTE: And would NOx
- 11 reductions as a result of the requirements under
- Part 217, if timely implemented, assist in the
- 13 Chicago area attaining the new standards even
- 14 classified as marginal?
- MR. DEASON: To the extent that they
- 16 complete it before the attainment year.
- MS. ROCCAFORTE: Moving on to your
- scenario two, to your knowledge, has the Illinois
- 19 EPA ever requested a lower classification under
- 20 Section 181 of the Clean Air Act?
- MR. DEASON: I don't know.
- MS. ROCCAFORTE: So it's just
- speculation in your example?
- MR. DEASON: It's an option. It's in

- 1 front of every local area.
- MS. ROCCAFORTE: And for purposes of
- 3 the design value of the new ozone standard, which
- 4 three-year consecutive area data will be utilized
- when the USEPA finalizes designations in 2013?
- MR. DEASON: They typically use the
- 7 three calendar years in advance of the designation
- year. So that would be the full year information
- 9 from 2012, 2011 and 2010.
- MS. ROCCAFORTE: And in January 2010,
- the USEPA proposed that the level of the eight-hour
- ozone standard should be then a lower level within
- the range of 60 to 70 parts per billion. Your
- 14 testimony includes scenarios based upon a standard
- of 70 parts per billion and 65 parts per billion.
- 16 However, isn't it true that your testimony doesn't
- include a scenario at 60 parts per billion?
- MR. DEASON: Yes.
- MS. ROCCAFORTE: Isn't it possible
- that the final standard could be even lower than
- 21 65 parts per billion?
- MR. DEASON: Yes.
- MS. ROCCAFORTE: Drawing your
- 24 attention now to Exhibit 2, Slide 3.

- MR. DEASON: This is the slide for
- the current schedule for the ongoing maximum use?
- MS. ROCCAFORTE: Correct. When is the
- 4 next ozone review?
- MR. DEASON: The next ozone review
- 6 that's currently underway has begun.
- MS. ROCCAFORTE: The next one at the
- 8 bottom of the slide?
- 9 MR. DEASON: Oh, I'm sorry. This one
- is with the proposal of June of 2013 and finally,
- 11 March of 2014.
- MS. ROCCAFORTE: So it's possible that
- 13 USEPA will propose even further tightened standards
- 14 in 2013?
- MR. DEASON: That's a possibility.
- MS. ROCCAFORTE: To your knowledge,
- has the USEPA ever relaxed an ozone standard?
- MR. DEASON: Yes.
- MS. ROCCAFORTE: When was that?
- MR. DEASON: The original ozone
- 21 standard that was set back in the 1970s was relaxed
- 22 at one point. From memory, I can't provide you the
- 23 specifics, but I would be glad to find that and
- 24 provide that.

- MS. ROCCAFORTE: Have they relaxed it
- 2 since then?
- MR. DEASON: No.
- 4 MS. ROCCAFORTE: Drawing your
- 5 attention to Exhibit 2, Slide 4.
- MR. DEASON: This is the slide
- 7 entitled, "Anticipated NOx Implementation
- 8 Milestones"?
- 9 MS. ROCCAFORTE: Correct. When
- does USEPA anticipate designation to be effective
- 11 for ozone?
- MR. DEASON: This slide suggests
- that the designation will be no later than the
- 14 summer of 2013.
- MS. ROCCAFORTE: It could be sooner,
- though, correct?
- MR. DEASON: Yes.
- MS. ROCCAFORTE: And if USEPA
- 19 finalizes designations in the summer of 2013,
- when would the state require they submit the
- NOx RACT state implementation plan to USEPA?
- MR. DEASON: I believe that's
- 23 27 months later.
- MS. ROCCAFORTE: So that would be

- 1 late 2015?
- MR. DEASON: Yes.
- MS. ROCCAFORTE: And when would
- 4 implementation of RACT be required?
- MR. DEASON: That's typically
- 6 30 months after the submission of the RACT plan
- 7 by the state.
- MS. ROCCAFORTE: So early 2018?
- 9 MR. DEASON: If it's submitted in
- the second half of 2015, two and a half years later,
- 11 yes, in 2018.
- MS. ROCCAFORTE: Thank you. That's
- 13 all I have.
- 14 HEARING OFFICER ROBERTSON: Do any
- other members of the public have any follow-up
- 16 questions?
- MS. RIOS: I have a follow-up question
- 18 for Mr. Deason.
- 19 HEARING OFFICER ROBERTSON: Sure.
- MS. RIOS: Illinois EPA was asking
- 21 questions regarding the attainment date for marginal
- 22 areas. If the Chicago area is designated marginal,
- it's not then required?
- MR. DEASON: No.

- 1 HEARING OFFICER ROBERTSON: Are
- there anymore questions for ExxonMobil testimonies?
- MR. KOHLMEYER: I would like to
- 4 clarify a statement that was provided earlier if
- 5 that's okay.
- 6 HEARING OFFICER ROBERTSON: That's
- ⁷ fine.
- MR. KOHLMEYER: I believe
- 9 the question was posed that ExxonMobil agreed to
- a December 31, 2014, deadline date to install
- 11 controls for a rule developed to support RACT.
- 12 Yes, we did agree to those based on that rule
- meeting the requirements of RACT as it is written.
- We designed our developed
- projects and designed projects to meet
- specifications in those regulations as they
- have been designed.
- As the IEPA mentioned earlier,
- the March 9th letter from USEPA to the Illinois
- 20 identified deficiencies in that RACT submittal
- 21 and while they have indicated that IEPA has the
- 22 authority to develop regulations protecting the
- environment for reasons other than the national
- ambient air quality standards meeting RACT

- 1 requirements.
- The letter from USEPA
- 3 to IEPA clearly states that IEPA requested
- 4 approval of those regulations to satisfy RACT
- 5 requirements to meet the Clean Air Act
- 6 requirements. That wasn't the intended focus
- 7 of those regulations.
- The decision in the March 9th
- 9 letter included deficiency related to the emissions
- averaging plan, which is a breath of fresh air, a
- great idea that the Agency had in helping meet
- 12 compliance. USEPA has identified that deficiency
- and that there should be a ten percent economic
- incentive program to address that.
- That would suggest that the
- 16 RACT requirements -- the technology standards that
- the Agency has proposed has been put to satisfy
- 18 RACT requirements of USEPA and no further reductions
- would be required, which would then potentially
- change our design or we may not be able to meet
- this rule or comply with this rule if they revise
- 22 that standard.
- That's one reason we've asked
- for an extension of the date because now we know

- this rule is deficient to meet RACT requirements
- 2 regardless of whether or not it's going to be
- 3 pursued for other reasons.
- RACT, for 1997 ozone standard
- is no longer required because of the waiver. So
- if they're going to use this as a future regulation
- and it is deficient, we would like to develop what
- 8 the limits are going to be so that we don't double
- 9 invest to meet a standard or invest inefficiently.
- There's millions of dollars
- being invested and we're not sure if we can meet
- the requirement. So it's fairly significant to
- us then. We want to know what the standard
- is going to be.
- A good example was provided
- 16 earlier that the future RACT could end up with a
- 17 tighter standard. If that's the case, then, that
- may drive this regulation to be even more stringent
- 19 considering -- without considering USEPA.
- So we just need clearer
- understanding what to design to. We're fearful
- that the regulation will be revised and we will
- not be able to meet that standard.
- HEARING OFFICER ROBERTSON: Okay.

- 1 I believe I saw a hand up in the back. Did
- 2 anyone else have any questions?
- MS. FAVILLA: I have been trying
- 4 to wrap my mind around all of this. I am most
- 5 interested to learn from all the industries why
- 6 this is. I do believe that cost of complying
- 7 with the NOx RACT rules will have to be incurred
- 8 soon. It's not just the environment, but the
- 9 Illinois air quality too. It's for my child and
- 10 children. My parents live in Madison and Jersey
- 11 County. Our air quality will be affected. So if
- 12 you are talking about a cost to the bottom line
- for business, when you think about the cost to
- health and the citizens and what that does to the
- public health costs, which are rapidly increasing.
- So I guess my question is it
- sounds to me like you're trying to get Chicago
- designated marginal so you don't have to follow
- 19 the rules because there won't be any rules. You
- won't have the bottom line that you will have to
- 21 get to.
- MR. KOHLMEYER: There are always
- requirements that we will need to comply with.
- 24 RACT is a requirement if you are in a non-attainment

- 1 classification. The state needs to develop what
- they consider to be a rule for control.
- MS. FAVILLA: Would they be allowed
- 4 to put a NOx into the air without a minimum or
- 5 maximum?
- 6 MR. KOHLMEYER: Currently, standards
- 7 are already in place in the state of Illinois. This
- 8 is another type of standard.
- 9 MS. FAVILLA: Okay. Thank you.
- 10 HEARING OFFICER ROBERTSON: Do any
- other members of the public have any questions for
- 12 ExxonMobil?
- Seeing none, does the Board have
- 14 any follow-up questions of the ExxonMobil based on
- 15 that testimony?
- MR. RAO: I have just one question
- for Mr. Stockl.
- MR. STOCKL: Yes.
- MR. RAO: In your testimony, you have
- 20 provided some of the cost data for compliance with
- 21 the NOx RACT rule to meet the requirements of 2014
- deadlines as approximately \$25 million.
- MR. STOCKL: Yes.
- MR. RAO: If compliance is delayed

- by five years, is that going to affect the cost?
- MR. STOCKL: If it's the same
- 3 compliance requirements, probably not. Marginally.
- 4 Only marginally, I should say.
- MR. RAO: Okay.
- 6 HEARING OFFICER ROBERTSON: Anymore
- 7 questions?
- 8 Seeing none --
- 9 MR. RAO: I do.
- 10 HEARING OFFICER ROBERTSON: Okay.
- MR. RAO: This is generally for the
- 12 panel. USEPA is expected to promulgate their new
- ozone rules next month. That's what I gathered
- 14 from reading the testimony. Does the promulgation
- of those rules give you any kind of specificity as
- 16 to what kind of standard you are looking at in terms
- of compliance?
- MR. DEASON: If I could speak to
- that, when the USEPA said that they intend to
- issue a reconsideration decision at the end of
- this month, there are a number of steps that they
- need to complete to actually do that and some of
- them -- these have been started. They have
- 24 articulated that when they issue this ozone

- 1 reconsideration, at the request of many of the
- states, the states have asked EPA to also lay
- out how they intend to implement much better
- 4 than they have in the past.
- In many cases, EPA has made
- 6 modifications to the standards and then left
- 7 hanging for the regulating community as well as
- 8 the industry, sometimes for multiple years,
- 9 exactly how to implement standards. So I think
- maybe if you're trying to get at when would you
- know precisely based on EPA's reconsideration
- of this ozone standard assessment of the current
- air quality designation step that actually
- determines whether or not the area is attainment,
- marginal or moderate non-attainment, that series
- of decisions is probably a number of years in
- 17 front of us.
- 18 My speculation again
- would be that somewhere in the 2013 time period
- 20 we will have had a series of EPA decisions,
- implementation rules and an assessment of air
- quality that will allow you to answer with some
- certainty what the requirements for further NOx
- reductions for this area will be.

- 1 MR. RAO: Okay.
- MR. DEASON: Does that help?
- MR. RAO: That kind of answers the
- 4 question, but I was more looking at the standard
- 5 itself once the revised standard comes out based
- on that available information, can you estimate
- 7 what, you know, the situation would be for the
- 8 Exxon refinery?
- 9 MR. DEASON: What you can begin to
- do is look at the standard and begin to take a
- 11 look at your current air quality data and speculate
- where you might be in a couple years when you
- 13 actually have to do that designation, but at that
- 14 point, it's speculation.
- When the Agency actually completes
- the designation process, the use of current air
- quality, they issue a decision that says based on
- the state's recommendation for the geographic
- 19 non-attainment area and the consideration of that
- recommendation and a look at the current air
- quality, they will then issue that designation.
- MR. RAO: Okay.
- MR. KOHLMEYER: I could add to
- that. One additional question could be when will

- 1 we know what we need to design to.
- MR. RAO: Yes.
- MR. KOHLMEYER: And from my
- 4 perspective, we would know what we need to design
- 5 to when IEPA and USEPA basically address the
- 6 deficiencies that were identified in the March 9th
- 7 letter from USEPA and IEPA and agree as to what
- 8 would meet RACT or what might lead to the future
- 9 rules. We would probably require that rule by the
- USEPA as to the deficiency be addressed. Basically,
- will that deficiency be .08 or .07 or something
- 12 else? So that's the number we need to design to.
- MR. RAO: Thank you.
- 14 HEARING OFFICER ROBERTSON: Does
- anybody else have anymore questions?
- MS. KELLY: I just wanted to say that
- we absolutely do not meet the 2012 deadline. We're
- a small company. It's going to cost millions of
- dollars to do what we're doing. We're looking at
- 20 options that will significantly reduce NOx. We
- 21 can't do that in the short run. By piecemealing
- things to meet the 2012 deadline, we absolutely need
- 23 the extension.
- HEARING OFFICER ROBERTSON: Did you

- 1 have a question?
- MS. FUNK: Yes. I'm Amy Funk. I'm
- with the public. I'm a resident of the Metro east
- 4 area. I came here actually to hear the industry
- 5 explain why they were looking for an extension and I
- 6 think I do understand where you are coming from.
- 7 I just have a few questions. I'm
- 8 not sure if my questions are for Exxon or for the
- 9 IEPA. I'm not sure who will answer it. How long
- 10 have you -- when did the initial RACT -- forgive my
- ignorance here. When was it first written in stone?
- MR. ELVERT: NOx RACT for
- 13 Illinois?
- MS. FUNK: Yes.
- MR. ELVERT: Gina, you may want to
- explain.
- MS. ROCCAFORTE: The rule was
- initially promulgated in 2009.
- MS. FUNK: And an extension was given
- 20 in 2012?
- MS. ROCCAFORTE: Well, the state was
- originally to make a submittal to USEPA by
- December 2007. So we were late with that -- the
- state was late with that and our 2012 deadline in

- 1 the original rule was beyond a 2009 date that
- 2 implementation of RACT was required by.
- MS. FUNK: So Exxon, you were aware
- 4 that this was coming down and did you take any steps
- 5 for planning towards this?
- 6 MR. KOHLMEYER: We were actively
- 7 involved with discussions with the Agency during
- 8 rule development. RACT -- you have to go through
- 9 this development process so you don't know what
- 10 to design for until you have the final standard.
- 11 Right now, we still have to change our design.
- 12 Unfortunately, because we are a refinery, we run
- 13 24/7 except for plant turnaround, which doesn't
- occur very often. We need to get all of our
- engineering work done and any standards within
- that turnaround. Otherwise, that shutdown disrupts
- economics.
- MS. FUNK: I understand. Based
- off that, is it of your opinion that current
- 20 proposed NOx RACT standards would reduce NOx and,
- therefore, contribute to decreasing ozone levels?
- MR. KOHLMEYER: They will reduce NOx
- emissions, correct.
- MS. FUNK: Which could essentially be

- in the best interest of the industry as I believe
- 2 the IEPA stated in terms of helping reach -- I mean
- 3 are you looking to reach attainment?
- MR. KOHLMEYER: Actually, when this
- 5 rule was promulgated, the intent of this rule was to
- 6 meet the requirements as we were denied attainment.
- 7 However, there have been a lot of proactive steps in
- 8 this industry and the area actually has reached
- 9 attainment as a result of USEPA issuing a waiver
- 10 saying this requirement -- this RACT rule is not
- 11 required. We do not need it anymore to meet our
- 12 requirements because the state has demonstrated
- 13 attainment.
- MS. FUNK: And that's 1997.
- MR. KOHLMEYER: Based on the 1997
- 16 standard. Potentially on the RACT requirement in
- the future for the 2008 standard, we don't know
- what that standard is yet and that's our concern.
- 19 MS. FUNK: Just so I understand what
- this means from a general public perspective, if you
- get this extension, then, in the event say the new
- 22 standard that hopefully will come out at the end of
- the month goes to 65 parts per billion and then IEPA
- then will go to a new rulemaking procedure based on

(

- that, is that correct?
- MR. KOHLMEYER: Yes. That would be my
- 3 understanding.
- 4 MR. KALEEL: If I understood the
- 5 question properly -- my name is Robert Kaleel with
- 6 the Illinois EPA Bureau of Air.
- 7 HEARING OFFICER ROBERTSON: And I will
- 8 need the court reporter to swear you in.
- 9 MR. KALEEL: I did testify at the
- 10 first hearing.
- (Witness sworn.)
- MR. KALEEL: I guess that I ask that
- you repeat the question.
- MS. FUNK: Just so I understand, if
- you get this extension, then, in the event say the
- new standard that hopefully will come out at the end
- of the month goes to 65 parts per billion, what's
- 18 the next step?
- MR. KALEEL: Yes. Thank you for
- repeating the question. Two parts to that the 2015
- 21 date that the Agency proposed, our intension with
- that particular date, and it is a date that we
- worked out in the discussions with IERG, the purpose
- 24 was to make sure that that date was expeditious as

- is required by the Clean Air Act and also would
- occur and prior to any deadline that USEPA may
- impose for RACT for a revised standard.
- I think I testified at
- 5 the first hearing we don't anticipate that that
- 6 deadline would be before 2015. More than likely, it
- 7 would be 2017 or 2018 as Bob testified to.
- 8 So that date should address NOx
- 9 RACT and, in fact, I testified on a number of
- occasions and we have indicated in our letter USEPA
- 11 requested a waiver. We would intend for Part 217 to
- 12 be our NOx RACT submittal for the revised ozone
- 13 standard.
- We are aware that there are
- certain deficiencies that USEPA identified. We
- expect that we would have to modify Part 217 at some
- point once any uncertainties in regards to schedule
- and regards to EPA policy are clarified. We always
- intended that there would have to be another
- 20 rulemaking. Our goal here was to set the 2015 date
- in a way to give some relief to the regulated
- industry in light of the NOx waiver.
- We never indicated that we
- intended to withdraw this rule or that the rule was

- 1 unnecessary for air quality purposes. There has
- been a lot of discussion here that this rule was
- only necessary to meet NOx RACT requirements. The
- 4 Agency has never held that position.
- 5 MS. FUNK: Finally, the
- 6 RACT -- excuse my terminology. The NOx RACT rule
- 7 will result in some -- if it goes into effect,
- 8 result in some benefit from an air quality
- 9 perspective?
- MR. KALEEL: It will absolutely help
- improve air quality from an ozone perspective, from
- 12 a fine particle perspective, and also we talked
- about it, but this rule will help address and
- improve air quality for all those standards.
- MS. FUNK: And the extension,
- because there's been so much discussion of it, it
- would take effect for the whole state, not just
- limited to the Chicago area; is that correct?
- MR. KALEEL: Part 217 requirements
- apply to both Chicago and Metro east ozone
- 21 non-attainment area. It's not a state-wide
- 22 requirement.
- MS. FUNK: It includes Metro east?
- MR. KALEEL: It does include Metro

- 1 east, yes.
- MS. FUNK: Thank you.
- 3 HEARING OFFICER ROBERTSON: Does
- 4 anyone else have anymore questions based on
- 5 ExxonMobil testimony?
- 6 Seeing none, I want to thank
- you all for your time today. Would anybody else
- like to testified on any other matter in this
- 9 proceeding?
- Seeing none, before we close
- 11 today, did anybody wish to comment on the letters
- submitted to the DCEO or DCEO response?
- Seeing none, at this point I
- would like to go off the record and set the next
- set of dates for this proceeding.
- 16 (Whereupon, a discussion
- was had off the record.)
- 18 HEARING OFFICER ROBERTSON: So we
- 19 are back on the record. We were just discussing the
- 20 dates of final comments. Final comments in this
- 21 rulemaking will due July 18th. That is a Monday.
- 22 July 18th, 2011.
- 23 With that -- and also
- the mailbox rule will not be applying either to that

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     date, which means that comments must be received
 2
     by July 18th.
 3
                         With that, I would like
     to thank you all very much for your time in
 4
     attending this matter today and we are now
 5
 6
     adjourned.
 7
                             (Whereupon, the above-entitled
 8
                              proceedings were adjourned.)
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